China's Belt and Road Initiative and Bilateral Investment

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What is the BRI?

- <u>Not</u> a top-down "grand strategy" with centralised decision-making
- A loose policy framework that allows many different actors to pursue self-interested agendas under a common rubric
- Key actors = provincial governments and SOEs, lobbying for loans, subsidies, etc: builds on previous rounds of external expansion
 - 2014-18: construction \$256bn vs investment US\$148bn, led by energy and transportation
 - SOEs got 96% of construction contracts, 72% investment projects
- What do Chinese SOEs want?
 - Profit!

Technology

• Contracts

• Market access

} Mergers & Acquisitions

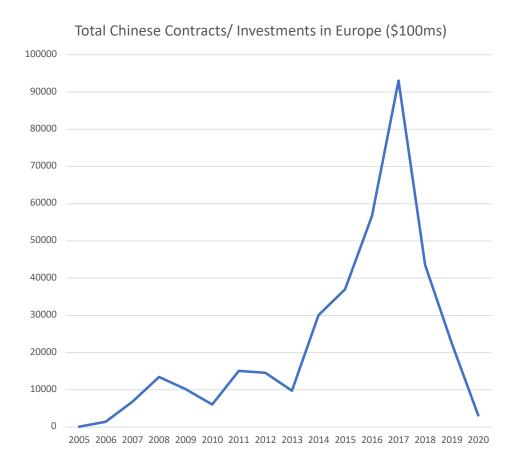
How does the BRI "work"?

- How are projects decided?
 - Chinese development financing is <u>always</u> recipient-led
 - Beijing links applicant to prospective SOE to work out the details (other agencies <u>not</u> involved in negotiations)
 - If disinterested, SOEs won't do a project, even when pushed e.g. nuclear plants in Romania
 - SOEs often lobby would-be recipients to apply for funding in first place
 - Regulators and policy banks review/ approve scheme very weak oversight
 - Projects can be standalone or packaged into bilateral MOU
 - Top-level "sign off"/ steer can unlock permissions/ funding
- NB "BRI" vs "non-BRI" projects often impossible to distinguish: BRI as bandwagon

Chinese contracts/ investment in Europe

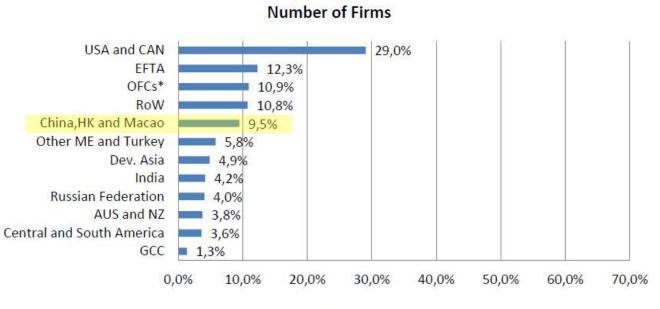
To note...

- <u>Not</u> all going to Eastern Europe... no "grand strategy"
- Concentrated in most lucrative markets
- BRI led to surge, but peaked in 2017

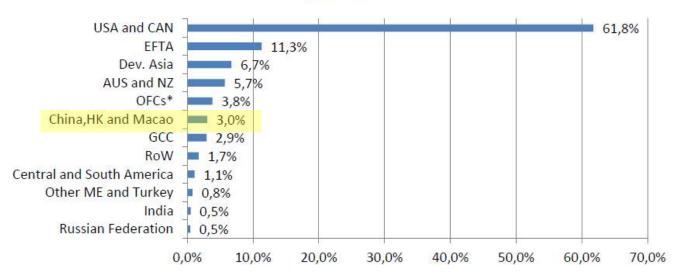


To note...

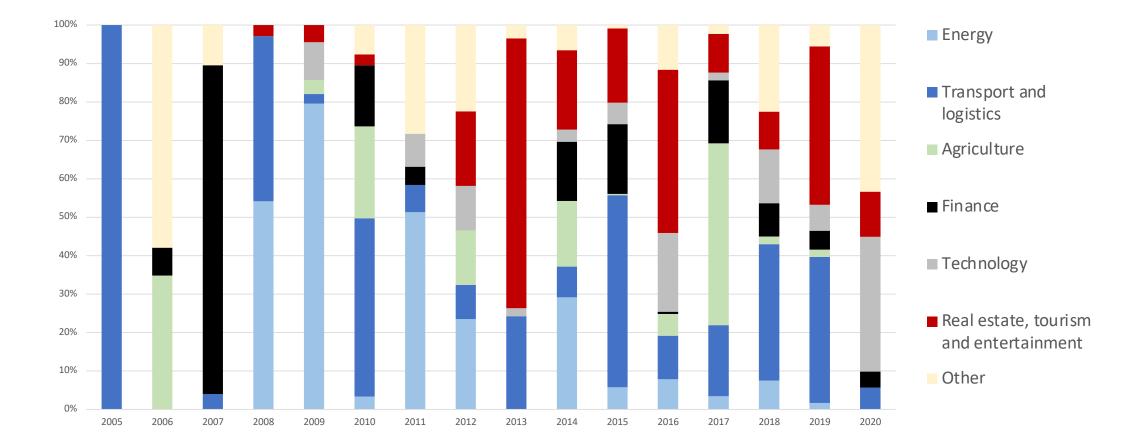
 Still a pretty small share of overall inward investment in Europe, despite all the panic



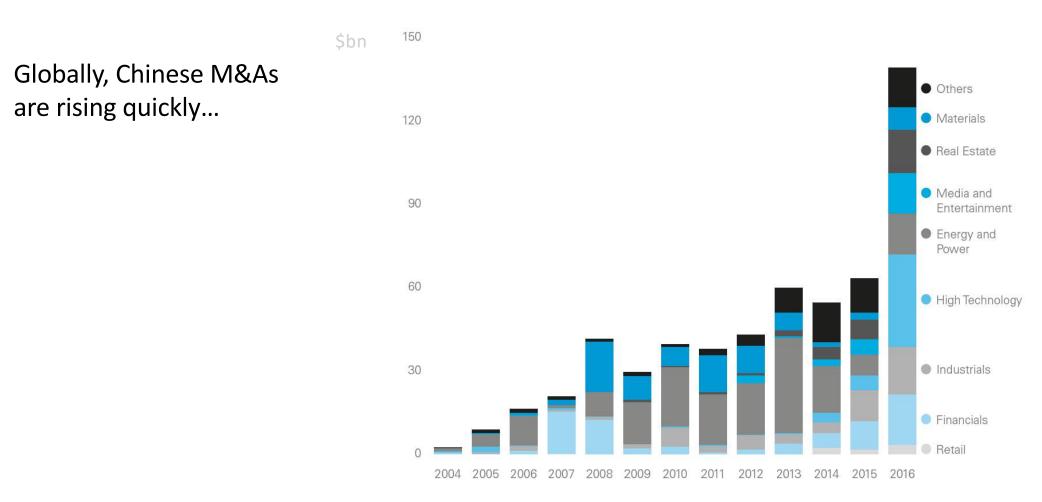
Total assets



Sectoral composition

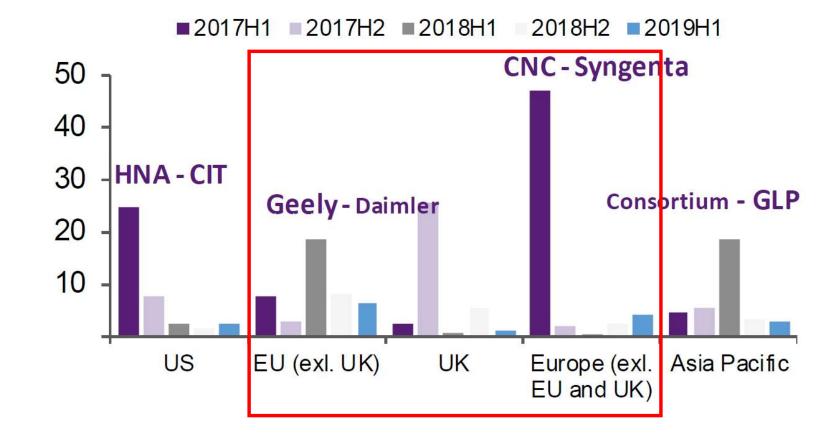


Mergers and Acquisitions (M&As)



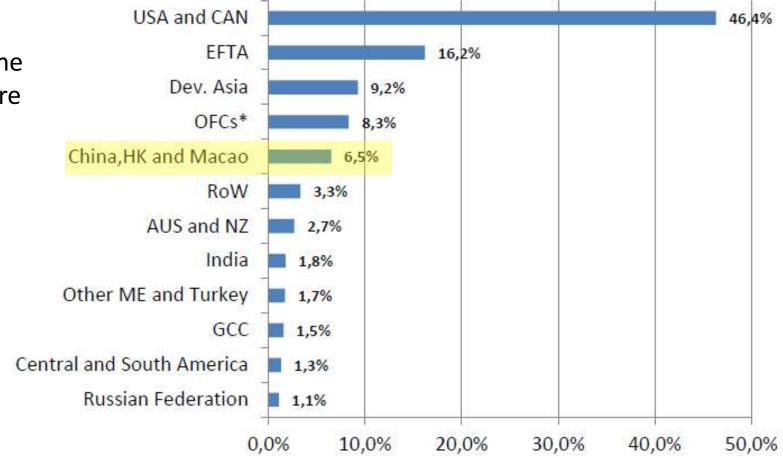
M&As

... and a lot of M&As are targeting EU companies...



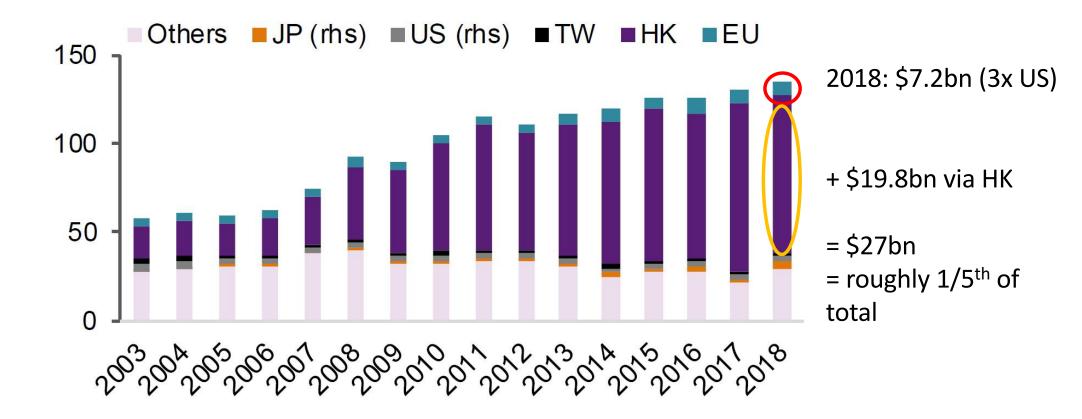
M&As

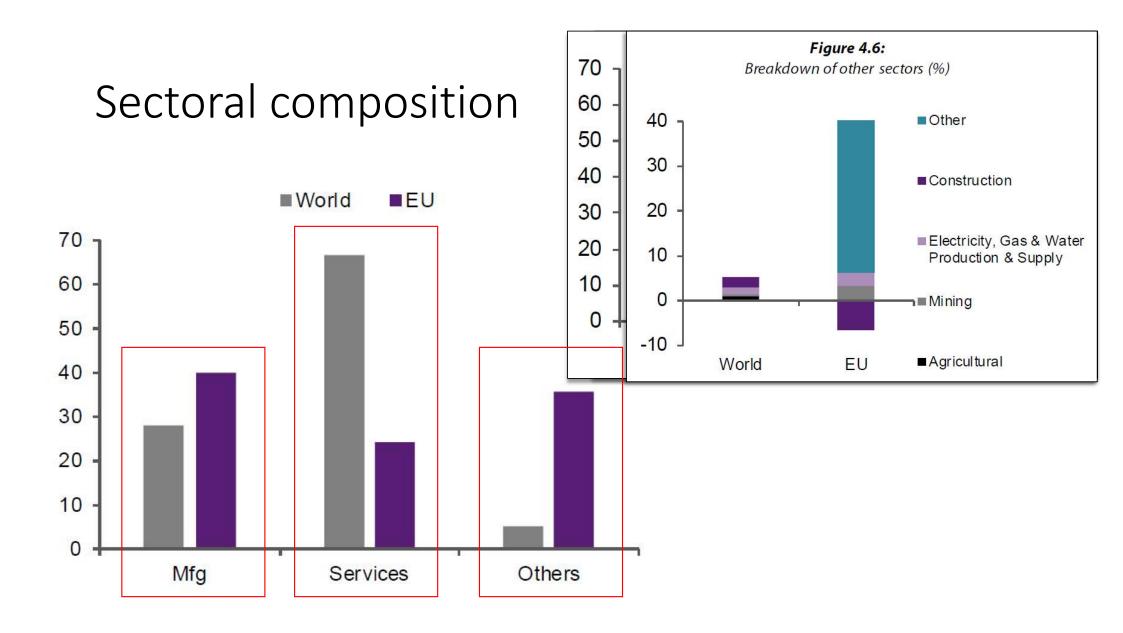
... but despite all the panic, again, they're still only a small share of the total overall in EU



Distribution in 2017

European investment in China





Comprehensive Agreement on Investment

- In negotiation since 2014
- EU increasingly alarmed about influx of Chinese investments to EU (and surging M&As)
- Given Chinese growth, prospects for EU investors far greater than, say, US ... if China grants full market access
- But in reality EU investors increasingly gloomy about China market

Comprehensive Agreement on Investment

EU Objectives	China-side issues
1) Equal treatment with SOEs (incl. eliminating subsidies/ disciplining their behaviour)	SOEs are powerful interest groups and central to China's economic strategy
 "Non-discriminatory treatment" e.g. no forced joint ventures/ technology transfers 	Seen as necessary to escape "middle income trap" (Made in China 2025)
3) Regulatory clarity, predictability and objective regulation, licensing etc	Lack of clarity is a key tool of CCP control over business
4) IPR protections	IP theft is widespread, hard to suppress, and part of value-chain climb
5) "Adequate commitments" on environment and labour	Standards increasing in China, but low standards are part of its "comparative advantage"
6) Dispute-settlement system based on Investment Court System	See 3; CCP control over courts means they may not enforce international rulings

Useful sources

- European Parliament, EU-China Trade and Investment Relations in Challenging Times, Report PE 603.492, May 2020 <u>https://www.europarl.europa.eu/RegData/etudes/STUD/2020/60349</u> <u>2/EXPO_STU(2020)603492_EN.pdf</u>
- European Commission, Commission Staff Working Document on Foreign Investment in the EU, Following up on the Commission Communication "Welcoming Foreign Direct Investment while Protecting Essential Interests", 13 September 2017, 13 March 2019 <u>https://trade.ec.europa.eu/doclib/docs/2019/march/tradoc 157724.</u> <u>pdf</u>